

In the Matter of Earl Polhamus, Woodbine Developmental Center, Department of Human Services

CSC DKT. NO. 2021-1855 OAL DKT. NO. CSV 05579-21 FINAL ADMINISTRATIVE ACTION
OF THE
CIVIL SERVICE COMMISSION

ISSUED: MARCH 7, 2022

The appeal of Earl Polhamus, Senior Laundry Worker, Woodbine Developmental Center, Department of Human Services, removal, effective May 9, 2021, on charges, was heard by Administrative Law Judge Kathleen M. Calemmo (ALJ), who rendered her initial decision on February 7, 2022. No exceptions were filed.

Having considered the record and the ALJ's initial decision, and having made an independent evaluation of the record, the Civil Service Commission, at its meeting of March 2, 2022, accepted and adopted the Conclusion as contained in the attached ALJ's initial decision.

ORDER

The Civil Service Commission dismisses the appeal based on the appellant's failure to appear.

This is the final administrative determination in this matter. Any further review should be pursued in a judicial forum.

DECISION RENDERED BY THE CIVIL SERVICE COMMISSION ON THE 2ND DAY OF MARCH, 2022

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Chairperson

Civil Service Commission

Inquiries and Correspondence

and Director

Division of Appeals and Regulatory Affairs

Civil Service Commission

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P. O. Box 312

Trenton, New Jersey 08625-0312

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INITIAL DECISION DISMISSAL

OAL DKT. NO. CSV 05579-21 AGENCY DKT. NO. 2021-1855

IN THE MATTER OF EARL POLHAMUS, DEPARTMENT OF **HUMAN SERVICES, WOODBINE** DEVELOPMENTAL CENTER,

Earl Polhamus, appellant, pro se

Elizabeth A. Davies, Deputy Attorney General, appearing for respondent (Andrew J. Bruck, Acting Attorney General of New Jersey, attorney)

RECORD CLOSED: January 31, 2022

DECIDED: February 7, 2022

BEFORE KATHLEEN M. CALEMMO, ALJ:

In accordance with N.J.A.C. 1:1-3.3(b) and 1:1-14.4(a) this tribunal is directing the Clerk to return the case to the transmitting agency for the reasons stated below:

On May 13, 2021, Woodbine Developmental Center served appellant Earl Polhamus with a Final Notice of Disciplinary Acton (FNDA) removing him from his position after sustaining charges under N.J.S.A. 4A:2-2.3(a)6 for conduct unbecoming a public employee and N.J.S.A. 4A:2-2.3(a)12 for other sufficient causes for rule violations for

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creating a disturbance on public property and threatening or intimidating fellow employees. On or about May 29, 2021, Polhamus appealed the FNDA. The appeal was transmitted to the Office of Administrative Law (OAL) and filed on June 30, 2021.

The case proceeded to a settlement conference on November 9, 2021, but did not settle. It was assigned to me. I held a telephone conference on December 6, 2021. Mr. Polhamus appeared with his union representative, Mr. Pinto. However, after being advised by Mr. Pinto that union representation still needed to be approved, I rescheduled the conference. On December 22, 2022, Mr. Pinto appeared only to tell me he had not been retained because Mr. Polhamus never completed the paperwork.

I rescheduled the conference for January 12, 2022, and Mr. Polhamus failed to appear.

On January 13, 2022, I sent the parties a letter detailing the history of non-compliance and advising Mr. Polhamus that if he failed to participate in the mandatory telephone conference scheduled for January 31, 2022, I would return the case to the transmitting Agency.

Mr. Polhamus failed to appear for the January 31, 2022, telephone status conference and provided no explanation for his failure to appear.

LEGAL ANALYSIS

Pursuant to N.J.A.C. 1:1-14.4:

- (a) If, after appropriate notice, neither a party nor a representative appears at any proceeding scheduled by the Clerk or judge, the judge shall hold the matter for one day before taking any action. If the judge does not receive an explanation for the nonappearance within one day, the judge shall, unless proceeding pursuant to (d) below, direct the Clerk to return the matter to the transmitting agency for appropriate disposition pursuant to N.J.A.C. 1:1-3.3(b) and (c).
- (b) If the nonappearing party submits an explanation in writing, a copy must be served on all other parties and the other parties shall be given an opportunity to respond.
- (c) If the judge receives an explanation:
 - 1. If the judge concludes that there was good cause for the failure to appear, the judge shall reschedule the matter for hearing; or
 - 2. If the judge concludes that there was no good cause for the failure to appear, the judge may refuse to reschedule the matter and shall issue an initial decision explaining the basis for that conclusion, or may reschedule the matter and, at his or her discretion, order any of the following:
 - i. The payment by the delinquent representative or party of costs in such amount as the judge shall fix, to the State of New Jersey or the aggrieved person;
 - ii. The payment by the delinquent representative or party of reasonable expenses, including attorney's fees, to an aggrieved representative or party; or
 - iii. Such other case-related action as the judge deems appropriate.
- (d) If the appearing party requires an initial decision on the merits, the party shall ask the judge for permission to present ex parte proofs. If no explanation for the failure to appear is received, and the circumstances require a decision on the merits, the judge may enter an initial

decision on the merits based on the ex parte proofs, provided the failure to appear is memorialized in the decision.

I CONCLUDE that the appellant was provided with appropriate notices of scheduled proceedings, namely a telephonic prehearing status conference, to be held on January 12, 2022, and January 31, 2022, at 4:00 p.m. The appellant was provided with written notice of these scheduled proceedings which contained specific warnings to the appellant of the consequences of a non-appearance and, despite having been provided with appropriate notice, the appellant failed to appear and failed to provide the OAL with an explanation for his non-appearance.

The OAL did not receive "an explanation for the nonappearance within one day" of the appellant's non-appearance for the scheduled conference on January 31, 2022, within the meaning of N.J.A.C. 1:1-14.4(a). Having not received an explanation from the appellant to explain his non-appearance, N.J.A.C. 1:1-14.4 directs that this tribunal "shall, unless proceeding pursuant to [N.J.A.C. 1:1-14.4(d)], direct the Clerk to return the matter to the transmitting agency for appropriate disposition pursuant to N.J.A.C. 1:1-3.3(b) and (c)." As the respondent has not requested a decision on the merits of the matter be issued ex parte, no further proceedings pursuant to N.J.A.C. 1:1-14.4(d) are necessary. This tribunal, therefore, is left only with the mandate that the matter "shall" be returned to the transmitting agency for appropriate disposition. N.J.A.C. 1:1-14.4(a).

effectively abandoning the prosecution of his petition, and failed to present good cause in a timely manner as to why his failure to appear for two previously scheduled conferences should be excused pursuant to the provisions of N.J.A.C. 1:1-14.4(c). A plain reading of N.J.A.C. 1:1-14.4(a), therefore, requires that the matter now be returned to the transmitting agency for appropriate disposition. <u>See also N.J.A.C. 1:1-3.3(b)</u>.

<u>ORDER</u>

Based on the foregoing, I ORDER that the clerk return the case to the transmitting

agency for appropriate disposition pursuant to N.J.A.C. 1:1-3.3(b) and (c).

I hereby FILE my initial decision with the CIVIL SERVICE COMMISSION for

consideration.

This recommended decision may be adopted, modified or rejected by the CIVIL

SERVICE COMMISSION, which by law is authorized to make a final decision in this

matter. If the Civil Service Commission does not adopt, modify or reject this decision

within forty-five days and unless such time limit is otherwise extended, this recommended

decision shall become a final decision in accordance with N.J.S.A. 52:14B-10.

Within thirteen days from the date on which this recommended decision was

mailed to the parties, any party may file written exceptions with the DIRECTOR, DIVISION

OF APPEALS AND REGULATORY AFFAIRS, UNIT H, CIVIL SERVICE COMMISSION.

44 South Clinton Avenue, PO Box 312, Trenton, New Jersey 08625-0312, marked

"Attention: Exceptions." A copy of any exceptions must be sent to the judge and to the

other parties.

February 7, 2022

DATE

KATHLEEN M. CALEMMO, ALJ

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